

**City of Taylorsville**  
**CITY COUNCIL WORK SESSION**  
*Minutes*

**Wednesday, December 8, 2004**  
**Council Chambers**  
**2600 West Taylorsville Blvd., Room No. 140**  
**Taylorsville, Utah 84118**

**Attendance:**

Mayor Janice Auger

**Council Members:**

Chairman Les Matsumura  
Vice-Chairman Russ Wall  
Council Member Bud Catlin  
Council Member Morris Pratt  
Council Member Jerry Rechtenbach

**City Staff:**

John Inch Morgan, City Administrator  
John Brems, City Attorney  
Mark McGrath, Community Development Director  
Gerry Orr, City Finance Director  
Virginia Loader, City Recorder  
Robin Kishiyama, Council Coordinator  
Larry Marx, Chief of Police

**Others:** Lt. Kevin Taylor, Ted Jensen, Scott Fausett, Steve and Jean Ashby, Bernon Auger, Capt. Leslee Collins, Wayne Dial, Sheriff Kennard, Duane Anjewierden, Katie Larsen, John E. Gidney, Mr. and Mrs. Ken Carroll, Del Craig, Sharon Wall, Michael Jensen, Under Sheriff Jeff Carr, Dama Barbour

**WELCOME AND INTRODUCTION**

17:57:40 Chairman Les Matsumura called the meeting to order at 6:00 p.m. and welcomed those in attendance.

Council Member Morris Pratt **MOVED** to meet in Closed Session to discuss the professional competence of an individual at 6:04 p.m. Council Member Jerry Rechtenbach **SECONDED** the motion. Chairman Matsumura called for discussion on the motion. There being none, he called for a roll call vote. The vote was as follows: The vote was as follows: Matsumura-yes, Rechtenbach-yes, Catlin-yes, Pratt-yes, Wall-yes. **All members of the City Council were in favor and the motion carried by a unanimous vote.**

**1. Closed Session to Discuss the Professional Competence of an Individual**

Council Member Russ Wall **MOVED** to adjourn the Closed Session and convene the Work Session at 6:15 p.m. Council Member Bud Catlin **SECONDED** the motion. Chairman Matsumura called for discussion on the motion. There being none, he called for a roll call vote. The vote was as follows: The vote was as follows: Matsumura-yes, Rechtenbach-yes, Catlin-yes, Pratt-yes, Wall-yes. **All members of the City Council were in favor and the motion carried by a unanimous vote.**

**2. Discussion of the Unified Police Authority – *Sheriff, Aaron Kennard/Under Sheriff, Jeff Carr***

18:13:58 Sheriff Kennard addressed the City Council regarding the Unified Fire Authority and a proposed Unified Police Authority (UPA). He gave a history of the contract process for law enforcement services and the frustration that has been experienced in that regard. He said that once he received a letter from the City requesting that the City of Taylorsville no longer contract with the Salt Lake County Sheriff's Department he assumed that other contract cities would follow suit and consider self providing their law enforcement.

With Taylorsville City leaving the Salt Lake County Sheriff's Office, Sheriff Kennard said that he feels he needs to face the situation and examine options to preserve the County law enforcement bureau as a viable operation and to continue to provide the best quality and the most economical service to the citizens of the unincorporated County and residents of the remaining contract cities. He also stated that he is obligated as an elected official and as a good manager to protect the remaining 250+ deputies from future reduction in force and demotions. Sheriff Kennard explained that the direction he has chosen is to support the formulation of a police authority, similar to the Unified Fire Authority. He said that this removes the greatest problems associated with the contracting process: too many players in the County to negotiate a firm contract and no control over the cost and personnel.

Sheriff Kennard noted that he has made the decision to separate the law enforcement bureau from the Salt Lake County Sheriff's Office and place it under the administration of a governing board and appointed Chief. He said that he has removed his name from anything dealing with the Police District.

Sheriff Kennard relayed that he has been approached by the Mayor and the Taylorsville City Council and they have expressed an interest in a Police Authority concept. Sheriff Kennard briefly explained the Police Authority Board and what its responsibilities would be. He said that each department within the Authority could have their local identity but the Authority Board would determine the spending, pay packages, policies and purchases. He predicted that a Police Authority could be established within one year.

Sheriff Kennard then responded to questions from the City Council.

18:21:18 Council Member Russ Wall asked if forming a UPA would cause a rift with any deputies. Sheriff Kennard's responded that, when he received notice that Taylorsville City would no longer be contracting with Salt Lake County and there was the probability of the Taylorsville Police Department hiring current County Deputies, he ceased hiring more deputies. He speculated that a UPA would not cause a rift with County Deputies.

18:22:12 Council Member Jerry Rechtenbach asked how the Taylorsville Police Department would be integrated into the UPA in relation to cars, equipment, etc. He also questioned how the idea of a UPA is being received by other existing police agencies.

18:23:44 Sheriff Kennard answered Mr. Rechtenbach's questions and noted that the idea of a UPA has not been addressed with other existing police agencies. He explained that the UPA is being formed, basically, to preserve the unincorporated County and the contract cities.

18:25:22 Discussion was held regarding how to create a voting structure for a UPA. Mayor Auger said that the final agreement approved for the Unified Fire Authority is for one vote per member city and three votes for unincorporated Salt Lake County, with a provision for decreasing the unincorporated areas votes as appropriate.

18:27:23 In response to Council Member Bud Catlin, Sheriff Kennard explained that, although the Sheriff is a statutory position, nothing needs to be changed in regards to State Statute to create an Authority.

18:29:13 In response to Council Member Morris Pratt, Sheriff Kennard said that newly elected Salt Lake County Mayor Peter Corroon, along with the County Council Members, is very supportive of the Authority concept. He also said that he is hopeful that the remaining Contract-City Mayors will also be supportive. The Sheriff hopes to have a committee formed by February 1, 2004 to begin formation of a Police Authority.

18:31:17 In response to Council Member Russ Wall, Sheriff Kennard said that it would be advantageous for the City of Taylorsville to form a police department prior to forming a Unified Police Authority. He felt this would send a powerful message to other cities.

18:32:46 Chairman Les Matsumura asked about feedback from current deputies on the concept of UPA. The Sheriff indicated that he has received very little negative feedback. Discussion was held regarding benefits for deputies and the potential timetable for forming a UPA.

18:38:32 Sheriff Kennard agreed to provide an update to the Council in two months as to the status of forming a UPA.

18:39:00 The Sheriff confirmed that he has a statutory duty to provide law enforcement services to Taylorsville if they are not otherwise provided. He noted that if he is required to provide services to Taylorsville after April 1<sup>st</sup>, he will have to fill 30 vacancies.

18:41:09 Discussion was held regarding a legislative bill that Ty McCartney has recently revised.

18:44:21 Councilman Jensen relayed that those he has talked to are very supportive of the UPA concept.

18:49:42 Sheriff Kennard will be scheduled for the Work Session in January, at which time he will update elected officials regarding a Unified Police Authority.

### **3. Report from the Ordinance Review Committee Regarding the Proposed Community Council Ordinance – *Bill Gordon***

18:51:33 Bill Gordon, of the Ordinance Review Committee, spoke regarding an ordinance the committee has been drafting for Community Councils. He cited 14 Community Councils within the Salt Lake Valley.

18:53:20 Mayor Auger made clarification regarding the Majestic Meadows Resident's Group, noting that they have not formally been set up as a Community Council.

18:54:39 Council Member Morris Pratt called for direction from the Council on the draft of the ordinance.

18:55:41 Council Members Wall and Catlin spoke in favor of the ordinance.

18:56:04 Discussion was held regarding ideas for the exact organization of Community Councils and whether City Council Members would serve as advisors.

18:58:42 Mayor Auger agreed with the brevity of the ordinance and suggested that the City devise a consistent form for creating community councils. Discussion was held about whether there is a need for Community Councils to register as non-profit organizations.

19:02:27 Council Member Pratt asked City Attorney John Brems to provide the Ordinance Review Committee with his recommendations and then the Committee will bring a final draft of the ordinance back for Council review.

19:02:54 Additional discussion ensued regarding any formation of districts.

**4. Report from the Ordinance Review Committee Regarding the Proposed Changes to Title 5 and the Disproportionate Fee Schedule – *Committee Chair, Ted Jensen***

19:03:39 Ted Jensen, of the Ordinance Review Committee, commented on the Disproportionate Fee Schedule and stated that more work can still be done. He outlined specific recommendations from the Committee.

19:06:12 Council Member Morris Pratt called for clarification on calls for service and how disproportionate fees are determined. Discussion ensued regarding this matter and the possibility of simplifying the classifications. Community Development Director Mark McGrath responded regarding assessments for mobile homes and apartments.

19:17:52 Mayor Auger reviewed background on the Taylorsville licensing ordinance in relation to disproportionate fees.

19:21:57 Ideas were discussed for monitoring calls for service and determining fees.

19:28:53 City Attorney John Brems provided some clarification about the study that was performed and statute regulations pertaining to classifications.

19:42:05 The Council gave direction to work on simplifying the ordinance and make smaller classes/categories, based on recommendations from the Police Chief and the Fire Authority.

19:42:46 John Brems explained how to create a base for determining calls for service and establishing fees.

19:46:09 Council Member Pratt called for clarification on employee fees vs. disproportionate fees. Mr. Brems summarized which type of businesses need to be identified.

19:47:09 Council Member Pratt expressed appreciation to Bill Gordon and Ted Jensen for their work on ordinances.

19:47:43 Mayor Auger called for further discussion on the subject ordinance in relation to check cashing establishments. She described two types of check cashing businesses and the reasons that one type has an inordinate amount of police calls. The Mayor recommended a cap on these types of businesses within Taylorsville and cited a letter drafted by Mr. Brems.

19:52:47 Mr. McGrath stated that this matter is being addressed in the business license section and also in the zoning section of the City code. He said that the Planning Commission has made a recommendation to the City Council defining check cashing businesses and establishing a cap of one per every 10,000 residents of Taylorsville. The matter will be on the next City Council agenda.

19:53:07 Mr. Brems verified that West Valley City's ordinance on check cashing business is in force.

19:54:18

**5. Discussion of the Widening at I-215 to "Restore" the Interchanges at Redwood Road and at 4700 South – *Mayor Auger/Councilman Rechtenbach***

The Mayor reminded the Council that direction was previously given to apply for the enhancement money and that grant application is in process.

19:55:14 Chairman Matsumura recognized Boy Scout Troop 791 in attendance.

**6. Other Matters**

19:55:28 Mayor Auger recommended that a date be scheduled for the legislative breakfast. It was determined to schedule the breakfast for Monday, January 10, 2005, at 7:00 a.m., at the Olympian Restaurant. The Mayor suggested talking with legislators about the Class C Road Funds. She also relayed that Cedar City has asked Taylorsville to join with them in lobbying for legislation that would allow cities to regulate group homes.

19:58:47 Council Member Jerry Rechtenbach noted that he has heard some talk that UDOT is looking towards turning state roadways over to the local jurisdictions.

20:00:29 Mayor Auger called for recommendations from the City Council for awards to volunteers, etc. to be given at the City's Annual Awards Banquet.

**7. Adjournment**

20:01:08 Council Member Morris Pratt **MOVED** to adjourn the Work Session. Council Member Russ Wall **SECONDED** the motion. Chairman Matsumura called for discussion. There being none, he called for a vote. The vote was as follows: The vote was as follows: Matsumura-yes, Rechtenbach-yes, Catlin-yes, Pratt-yes, Wall-yes. **All City Council Members voted in favor and the motion passed unanimously.** The meeting was adjourned at 8:01 p.m.

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Virginia Loader, City Recorder

Minutes approved: CC 01-05-05

